## "The Effect of Social Security on the Income, Work and Mortality of Retirees"

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# Objectives

- Establish conditions under which Social Security MBA is an *exogenous* determinant of health or income.
- Estimate causal effect of MBA on mortality of retirees.
- Extrapolate implied marginal effects of work and income on mortality using IV techniques.

# Motivation

- Large literature spanning several disciplines documents the correlation between (lower) income and (poorer) health
- · Great interest in isolating the causal relationship of income on health
- · The difficulties of estimating this relationship are well known:
  - Reverse causality ~ health shocks increase out-of-pocket health care and decrease capacity to earn, both reducing future income.
  - Omitted variables ~ both poor health and low income can result from high discount rate, that reduces investment in human capital (Fuchs, 1982; Farrell and Fuchs, 1982).

# Outline of Talk

- · Discuss identification strategy for study:
  - under what conditions is MBA an exogenous determinant of mortality/work/income?
  - what can/can't we learn about the effect of income on retirees' mortality using this strategy?
- Describe dataset used in study (NBS)
- · Main analytic results

## I. Identification Strategy

Two approaches to solving the inference problem (i.e. identify causal relationship among endogenously determined variables)

#### 1 Structural approach:

- Assume particular relationship between the unobservable determinants of income and health
- Problem: estimates are dependent on assumptions one makes

- 2 Instrumental Variables (e.g. 2SLS) approach:
  - Identify *exogenous* determinant of income, i.e. variable that affects income but is assumed to have no independent effect on health
  - Problem: exogenous determinants of income are difficult to come by
  - Promising source: administrative formulas used by public redistribution/benefit programs
  - · Example: Social Security benefit formula

#### What makes SS Benefit Formula Promising?

- Social Security comprises about 50% of retirees' total household income
- Problem: Social Security monthly benefit amount (MBA) is function of retirees' earnings history, retirement age and year of birth, all potentially correlated with unobserved determinants of health.
- Under what conditions is MBA a reasonable instrument for (or exogenous determinant of) income?



- We expect retirement income to be correlated with future health (mortality) because both are determined by the same underlying characteristics of the individual.
- If these underlying determinants could be measured precisely (X\*), OLS would provide unbiased estimation of the income effect:

Mortality =  $\beta X^* + \phi$  Income +  $\varepsilon$ 

• Measurement of X\* is generally imperfect (X1):

$$X^* = X_1 + \mu$$

- Results in biased estimation of  $\phi$  if Income is correlated with  $\mu:$ 

Mortality =  $\beta X_1 + \phi$  Income + ( $\beta \mu + \varepsilon$ )



- Conceptual Model 2 suggests that MBA is an exogenous determinant of Income, and MBA only affects Mortality through its effect on Income.
- Not true! MBA is a known function of Earnings History, Retirement Age and YOB, which we expect to be correlated with X\*.
- However, conditional on a person's Earnings History, Retirement Age and date-of-birth, MBA is uncorrelated with X\*.
- That is, if we appropriately control for a person's Earnings History, Retirement Age and date-of-birth, we can use OLS to generate unbiased estimates of the effect of MBA on Income and on Mortality.
- If MBA only affects Mortality *through* its effect on Income, we can back out the effect of Income on Mortality...

#### **2SLS Estimation**

- X ~ vector of covariates, includes *flexible* controls for earnings history, retirement age and date-of-birth, as well as other variables potentially correlated with X\*
- $D^* \sim \text{probability of person's dying by some time}$ I  $\sim \text{income}$

Income determination model (first-stage):

(1) I =  $b_0 X$  +  $b_3 MBA + e_i$ 

Mortality determination model (second-stage):

(2)  $D^* = a_0 X + a_1 I + e_d$ 



(2') 
$$D^* = d_0 X + d_3 MBA + e'_d \sim reduced form$$

where  $d_3 = a_1 * b_3$ (-) (+)

Implies that we can estimate effect of I on  $D^*(a_1)$ , by dividing the estimated effect of MBA on  $D^*(d_3)$  by the estimated effect of MBA on I (b<sub>3</sub>).

Also implies expected effect of MBA on D\* is negative.



- Cov (MBA,  $e_d$ ) =0
- i.e. conditional on Xs, MBA is uncorrelated with unobservable determinants of Mortality.

Associated implications:

- MBA must be uncorrelated with the unobservable determinants of Income.
- MBA only affects Mortality through Income.



Work	determination model:
(3)	$W = c_0 X + c_3 MBA + e_w$
Incon	ne determination model:
(4)	$I = b_0 X + b_2 W + b_3 MBA + e_i$
Morta	lity determination model:
(5)	$\mathbf{D}^* = \mathbf{a}_0 \mathbf{X} + \mathbf{a}_1 \mathbf{I} + \mathbf{a}_2 \mathbf{W} \qquad + \mathbf{e}_d$
(5')	$D^{\boldsymbol{*}} = \boldsymbol{d}_0 \; \boldsymbol{X} \qquad \qquad + \; \boldsymbol{d}_3 \; \boldsymbol{M} \boldsymbol{B} \boldsymbol{A} + \boldsymbol{e}_d \; \sim \; \text{reduced form}$
	where $d_3 = a_1 * (b_2 * c_3 + b_3) + a_2 * c_3$
	+ + - +

- Model is "under-identified":
  - We *cannot* back out the effect of income and work from equation 5' -- we have one equation and two unknowns (a<sub>1</sub> and a<sub>2</sub>).
  - We *can* estimate the (unbiased) effect of MBA on Mortality, but won't know how much of the effect is due to the Income effect and how much is due to the Work effect.
- Well-known rule about IV -- need at least as many instruments as endogenous variables.
- Is there anything we can do?

- Suppose MBA has different effect on the income and/or work of different types of recipients, T={1, 2}.
- We can construct *two* instruments, MBA\*T, to satisfy the identification requirement.
- Example:

If two types displayed similar effect on MBA on Mortality and Income, but different effect on Work, we would could conclude the Mortality effect was due to Income.

· Requires additional assumption:

The effect of Income and Work on Mortality is the same across the two types.

### II. MBA Formula

- Primary Insurance Amount (PIA) is size of MBA for those retiring (starting benefits) at exactly age 65.
- MBA of those retiring before age 65 decreases by 6.67% for every year of earlier retirement.
- MBA of those retiring after age 65 increases by 1% for every year of delayed retirement.
- Exception: Married recipients can receive MBA based own PIA or up to 50% of spouse's PIA (decreased for early retirement).

#### Historical Changes in PIA Calculation

- PIA originally calculated based on nominal covered earnings of the worker during work years.
- The use of nominal earnings led to gradual increases in PIA for later birth cohorts as result of wage inflation.
- In addition, Congress periodically adjusted the PIA formula upward to account for inflationary erosion of benefits over time.
- In the early 1970s, Congress implemented automatic COLA increases in PIA (based on the CPI) in response to high inflation at the time.

- Indexing PIA to inflation combined with the existing PIA increases due to nominal wage inflation had the effect of *double-indexing* benefits to inflation.
- During period of high inflation and low wage growth in the mid-1970s, Congress quickly saw their mistake: benefit projections suggested an impending financial crisis for the SS Trust Fund.
- Congress reacted (in 1977) by implementing a new PIA formula applying to those born after 1916.
- New formula was designed to reduce benefit amounts and eliminate double-indexing. PIAs would be function of *indexed* covered earnings rather than nominal.

- To ease the transition to the new formula, beneficiaries born between 1917-1921 (the "Notch Babies") could receive benefits under the new system or under a (more generous) "transition formula."
- Transition formula was similar to the old formula but excluded earnings after age 61 and received no COLA adjustments until after age 61.
- Led to substantial drop in benefits for those born immediately after the "notch" and gradual declines thereafter.

- PIA if born < 1916:
  - Concave and "kinked" function of mean nominal CEs calculated over highest *N* years.
  - N = YOB + 6
- PIA if born  $\geq$  1917:
  - Transition PIA same as old, excluding CEs after age 61 and COLA increases between 1977 and age 62.
  - New PIA concave and "kinked" function of mean indexed CEs calculated over higher *N* year.
  - Notch babies received higher of the two calculations.

#### III. Data Description

- New Beneficiary Survey (NBS): random stratified sample of 18,599 "new" social security recipients (includes both SS and SSI recipients).
- Respondents received first benefit between 6/80-5/81.
- Respondents surveys between 10/82-3/83.
- Survey data merged to corresponding SSA records of respondent and spouse (contains CE and benefit history, mortality dates).

### Sample Selection Criteria

- Married respondents receiving benefit based on own CE record or CE record of spouse.
- Husbands born 1910-1919, wives born 1911-1919.
- Eliminated any receiving SSI, DI, welfare, worker's comp or unemployment.
- Eliminated any receiving military of federal pension.
- Dropped handful of cases where PIA and CE history were grossly inconsistent.
- Remaining sample: 3138 total couples
   2881 both retired (92%)

		Re	espondent Sex	
		Male	Female	Total
	Yes	1498	1383	2881
Sp Rec'ing		(92.9)	(90.63)	
Benefit				
	No	114	143	257
		(7.07)	(9.37)	

	Both Receivin	ıg	Total Sample	
	Husband	Wife	Husband	Wife
Age	67.2	65.6	67.1	65.6
Black	0.04		0.04	
Hispanic	0.02		0.02	
Education	11.4	11.5	11.4	11.5
Has Pension	0.65	0.29	0.65	0.30
Ret-age	63.9	63.1	63.9	63.1
CE yrs>0	24.6	11.1	24.6	11.4
CE yrs=max	15.9	0.83	15.9	0.92
Asset Wealth	\$118k		\$120k	
HH MBA (rec'd)	\$951			
HH MBA (cal'c)	\$926			

(No significant differences between "both receiving" and "one receiving" couples. Variables for marital history and job history not shown.)

### Table 3: Mean (SD) Monthly Income Variables

	Both R	eceiving	Total S	ample
Total	1840	(1267)	1916	(1316)
SS	860	(273)	825	(297)
Asset	389	(373)	395	(747)
Pension	270	(432)	260	(428)
H Earnings	175	(483)	252	(691)
W Earnings	71	(327)	111	(410)
Other	76	(549)	77	(530)

	TOTMBA	TOTMBAf	Difference
Mean	953.2	929.5	23.7
(s.e.)	(4.17)	(4.42)	(1.15)

Note: Predicted MBA calculated using CEs through year benefit established. Increases due to (1) accumulation of additional CEs after "retirement," and (2) periods of non-receipt contributing to increases in PIA multiplier.

Figure 1: Predicted versus Recorded MBA

### IV. Data Analysis

Demographic/Household Covariates:

- · H/W Age and difference
- H/W Ret-Age
- · H/W Time Since Benefits Started
- · Black/Hispanic (dummies)
- · H/W Education and difference
- H/W/B Pension (dummies)
- H/W Longest Job Chars (self-employed, professional)
- Yrs Married
- · H/W Previously Widowed
- · H/W Previously Married, not widowed
- · Number Children Had
- · Adult Child/Other Adult present (dummies)
- · Asset Wealth

Note: third-order controls included for all continuous variables.

#### Covered Earnings Covariates:

- H/W Number Positive CE years (and difference)
- · H/W Number Maximum CE years (and difference)
- H/W Mean Nominal CE (calculated over highest 22/18 years)
- · Mean CE difference
- · CE standard deviation (calculated over highest 26 years)
- H/W CE Dispersion (third-order interactions of Mean CE and SD)
- H/W Mean Indexed CEX (calculated over highest 22/19 years)
- · Mean CEX difference
- · CEX standard deviation (calculated over highest 26 years)
- · H/W CEX Dispersion (third-order interactions of Mean CE and SD)

Note: Number of years used to calculate CE and CEX based on maximum fit of regressions on unearned, non-SS income. Various selection of years had little impact on later results.

Tabl	e 5A: Tota	l Income	Regress	ions	
	OLS(1)	OLS(2)	OLS(3)	OLS(4)	OLS(5)
TotMBAf	1.72**	0.93**	0.52*	0.72	0.91*
(s.e.)	(.11)	(.15)	(.28)	(.47)	(.46)
Included Covars:					
Demographic/HH Chars		Х	Х	Х	Х
Pos Yrs/Max Yrs			Х	Х	Х
Nominal CE				Х	Х
Indexed CEX					Х
R-sqrd	.093	.352	.358	.369	.376

	OLS(1)	OLS(2)	OLS(3)	OLS(4)	OLS(5)
n(TotMBAf)	0.85**	0.54**	0.46**	0.48**	0.53**
s.e.)	(.04)	(.05)	(.08)	(.19)	(.20)
ncluded Covars:					
Demographic/HH Chars		х	х	х	х
Pos Yrs/Max Yrs			х	х	х
Nominal CE				Х	Х
ndexed CEX					Х
R-sqrd	.207	.481	.487	.496	.507

	Level Sp	Level Specification		cification
	OLS(1)	OLS(2)	OLS(3)	OLS(4)
TotMBAf	0.86**	0.84**		
(s.e.)	(.07)	(.04)		
ln(TotMBAf)			1.80**	0.92**
(s.e.)			(.35)	(.06)
Both Receiving		х		х
R-sqrd	.553	.801	.140	.737
N	2881	2700	2881	2700

Notes: Robust standard errors shown. Demographic/HH, Pos/Max Yrs, and CE covariates included in all regressions. Results robust to inclusion of CEX.

	Total	Asset	Pension	H Earn	W Earn	Other
	OLS(1)	OLS(2)	OLS(5)	OLS(4)	OLS(3)	OLS(0)
	Pa	anel 1: Lo	evel Speci	fication		
TotMBAf	15	31	11	19	.25*	.22
(s.e.)	(.47)	(.24)	(.17)	(.19)	(.15)	(.27)
R-sqrd	.309	.392	.341	.096	.076	.055
	<u>P</u> :	anel 2: Lo	og Specifi	cation		
ln(TotMBAf)	22	.01	.79	-2.70**	14	44
(s.e.)	(.72)	(.74)	(.94)	(1.17)	(.94)	(.73)
R-sqrd	.291	.519	.509	.144	.164	.056

	Lev	vel specific	ation	Log specification			
TotMBAf	Logit(1) 27**	Logit(2) 16	Logit(3) 09	Logit(4)	Logit(5)	Logit(6)	
(s.e.)	(.05)	(.12)	(.12)				
Marg Effect	04	03	01				
ln(TotMBAf)				-2.12**	-3.56**	-2.37*	
(s.e.)				(.42)	(1.14)	(1.25)	
Marg Effect				04	06	04	
Included Covars:							
Nominal CE		х	х		х	Х	
Indexed CEX			Х			х	
Pseudo R-sard	.134	.148	.173	.134	.150	.174	

Notes: N=2881. Robust standard errors shown. Demographic/HH and Pos/Max Yrs covariates included throughout. Mean dependent var = 0.28. Marginal effects represented implied mean effect of additional \$100 of MBA.

-3.19** (1.39) ( 04 - .094 .	-3.19* (1.39) 04 .094	s * -1 (1. 0	-1.79 1.50) .02	-3.87** (1.74) 04
-3.19** (1.39) ( 04 -	-3.19* (1.39) <i>04</i> .094	* -1 (1. 0	-1.79 1.50) .02	-3.87** (1.74) - 04
.094 .	.094	1		
		.1.	111	.121
Covariates	X Covar	ates		
-2.64* - (1.52) ( <i>04</i> -	-2.64* (1.52) 04	-2. (1. 0	2.02 1.70) . <i>02</i>	-3.71** (1.83) 04
.121 .	.121	.13	139	.141
.18 . 2293 2	.18 2293	.10 22	16 200	.15 2093
2	2 s/M	121 18 2293 ax Yrs ditiona	121 . 18 . 2293 2 ax Yrs cova ditional \$10	121 .139 18 .16 2293 2200 ax Yrs covariates in ditional \$100.

	1985	1986	1987	1988	1989	1990	1991
	Panel	L: Logit R	Regression	with CE (	Covariates		
ln(TotMBAf)	-0.06	2.92	2.82*	2.07	2.29*	1.03	0.51
(s.e.)	(2.44)	(1.96)	(1.60)	(1.44)	(1.34)	(1.24)	(1.16)
Marg Effect	00	.02	.03	.03	.03	.02	.01
Pseudo R-sqrd	.126	.088	.082	.068	.070	.074	.066
In(TotMBAf)	-1.43	2 20	2 00*	2.10	2 33	1.01	0.45
In (Tat) AD AD	1.42	2.20	2.00*	2.10	2.22	1.01	0.45
(s.e.)	(2.97)	(2.05)	(1.70)	(1.35)	(1.42)	(1.31)	(1.22)
Marg Effect	01	.02	.03	.03	.03	02	.01
Pseudo R-sqrd	.158	.107	.101	.088	.088	.091	.080
Mean	04	08	11	14	17	20	24



#### Other possible explanations:

- · Estimation imprecision
- Income has a negative effect on health of the elderly:
  - · E.g. extra income funds unhealthy consumption
- · Estimated effect of MBA on work severely underestimated:
  - Currently working  $\neq$  ever work
  - Using CE>0 as indicator for work in year fails to count persons working in uncovered jobs (or underground jobs)

Model misspecified:

- Linear controls of retirement age and covered earnings without appropriate interactions causing a spurious correlation.
- · Selection bias in sample:
  - Lower MBA leads some spouses (healthy ones) to delay retirement.